Consolidated Financial Statements of

DISTRICT OF HIGHLANDS

Year ended December 31, 2023

Consolidated Financial Statements

Year ended December 31, 2023

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MANAGEMENT'S RESPONSIBILITY FOR THE CONSOLIDATED FINANCIAL STATEMENTS

The accompanying consolidated financial statements of the District of Highlands (the "District") are the responsibility of management and have been prepared in compliance with applicable legislation, and in accordance with public sector accounting standards for local governments established by the Chartered Professional Accountants of Canada. A summary of the significant accounting policies are described in note 1 to the consolidated financial statements. The preparation of financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The District's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

Mayor and Council meet with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by KPMG LLP, independent external auditors appointed by the District. The accompanying Independent Auditor's Report outlines their responsibilities, the scope of their examination and their opinion on the District's consolidated financial statements.

Chief Administrative Officer - Treasurer



KPMG LLP

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INDEPENDENT AUDITOR'S REPORT

To the Mayor and Councillors of the District of Highlands

Opinion

We have audited the consolidated financial statements of the District of Highlands (the "District"), which comprise:

- the consolidated statement of financial position as at end of December 31, 2023
- the consolidated statement of operations for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the District as at December 31, 2023 and its consolidated results of operations, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our auditor's report.

We are independent of the District in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the District's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the District or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the District's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.

We also:

- Identify and assess the risks of material misstatement of the financial statements, whether
 due to fraud or error, design and perform audit procedures responsive to those risks, and
 obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.
 - The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit
 procedures that are appropriate in the circumstances, but not for the purpose of expressing
 an opinion on the effectiveness of the District's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.



District of Highlands

- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the District's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the District to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other matters, the
 planned scope and timing of the audit and significant audit findings, including any significant
 deficiencies in internal control that we identify during our audit.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities
 or business activities within the group entity to express an opinion on the financial
 statements. We are responsible for the direction, supervision and performance of the group
 audit. We remain solely responsible for our audit opinion.

Chartered Professional Accountants

Victoria, Canada May 7, 2024

LPMG LLP

Consolidated Statement of Financial Position

December 31, 2023, with comparative information for 2022

			2022		
Financial assets:					
Cash and cash equivalents	\$	9,501,495	\$	7,432,546	
Term deposits		81,000	·	-	
Accounts receivable (note 3)		123,751		113,995	
Taxes receivable		70,809		45,500	
Restricted cash		35,728		32,018	
		9,812,783		7,624,059	
Financial liabilities:					
Accounts payable and accrued liabilities		786,931		666,494	
Security deposits		61,185		79,380	
Accrued payroll expenses		11,158		10,358	
Deferred revenue (note 4)		208,901		199,280	
Long-term debt (note 5)		188,827		284,223	
Asset retirement obligation (note 6)		69,109		-	
-		1,326,111		1,239,735	
Net financial assets		8,486,672		6,384,324	
Non-financial assets:					
Tangible capital assets (note 7)		37,319,312		37,202,518	
Prepaid expenses		8,346		7,805	
		37,327,658		37,210,323	
Commitments and contingencies (note 12)					
Accumulated surplus (note 8)	\$	45,814,330	\$	43,594,647	

The accompanying notes are an integral part of these consolidated financial statements.

Chief Administrative Officer - Treasurer

On behalf of the District:

Consolidated Statement of Operations

Year ended December 31, 2023, with comparative information for 2022

	Financial plan	2023	2022
	(note 13)		
Revenue:			
Taxation, net (note 9)	\$ 2,500,700	\$ 2,487,587	\$ 2,396,577
Government transfers (note 10)	2,317,068	2,336,572	727,614
Sale of services	5,500	8,217	232,944
Other	314,792	380,034	94,513
Licenses, permits and other	97,500	98,519	76,096
Investment income	162,000	445,206	145,180
Actuarial adjustment on debt	-	34,511	30,992
	5,397,560	5,790,646	3,703,916
Expenses:			
General government services	1,093,200	979,227	938,234
Protective services	679,400	596,290	535,553
Transportation services	1,258,600	983,281	1,065,269
Environmental development services	273,700	217,735	200,317
Recreation and cultural services	791,871	794,430	680,180
	4,096,771	3,570,963	3,419,553
Annual surplus	1,300,789	2,219,683	284,363
Accumulated surplus, beginning of year	43,594,647	43,594,647	43,310,284
Accumulated surplus, end of year	\$ 44,895,436	\$ 45,814,330	\$ 43,594,647

The accompanying notes are an integral part of these consolidated financial statements.

Consolidated Statement of Change in Net Financial Assets

Year ended December 31, 2023, with comparative information for 2022

	Financial plan	2023	2022
	(note 13)		
Annual surplus	\$ 1,300,789	\$ 2,219,683	\$ 284,363
Acquisition of tangible capital assets Asset retirement obligations	(948,092)	(906,339) (66,181)	(457,965) -
Amortization of tangible capital assets	875,800	900,213	879,193
Change in West Shore tangible capital assets	-	(44,487)	(71,680)
	1,228,497	(116,794)	349,548
Change in prepaid expenses	-	(541)	(859)
Change in net financial assets	1,228,497	2,102,348	633,052
Net financial assets, beginning of year	6,384,324	6,384,324	5,751,272
Net financial assets, end of year	\$ 7,612,821	\$ 8,486,672	\$ 6,384,324

The accompanying notes are an integral part of these consolidated financial statements.

Consolidated Statement of Cash Flows

Year ended December 31, 2023, with comparative information for 2022

	2023	2022
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ 2,219,683	\$ 284,363
Items not involving cash:	000 040	070 400
Amortization of tangible capital assets	900,213	879,193
Accretion expense	2,928	(74 000)
Change in West Shore	(44,487)	(71,680)
Actuarial adjustment on debt	(34,511)	(30,992)
Changes in non-cash operating assets and liabilities: Accounts receivable	(0.756)	62.022
Taxes receivable	(9,756) (25,309)	62,032 123,129
Restricted cash	(25,309)	(4,312)
Accounts payable and accrued liabilities	120,437	164,911
Accrued payroll expenses	800	(2,390)
Security deposits	(18,195)	13,501
Deferred revenue	9,621	50,392
Prepaid expenses	(541)	(859)
- Topara Griporioco	3,117,173	1,467,288
Consider and the state of		
Capital activities:	(006 220)	(457.065)
Acquisition of tangible capital assets	(906,339)	(457,965)
	(906,339)	(457,965)
Investing activities:		
Purchase of term deposits	(81,000)	-
Financian activities.		
Financing activities:	(60.005)	(60.004)
Debt repaid	(60,885)	(60,884)
Increase (decrease) in cash and cash equivalents	2,068,949	948,439
,		
Cash and cash equivalents, beginning of year	7,432,546	6,484,107
Cash and cash equivalents, end of year	\$ 9,501,495	\$ 7,432,546
Supplemental cash flow information:		
Cash paid for interest	\$ 26,744	\$ 29,854
Cash received from interest	445,206	11,727

The accompanying notes are an integral part of these consolidated financial statements.

Notes to Consolidated Financial Statements

Year ended December 31, 2023

District of Highlands (the "District") is a municipality in the Province of British Columbia and operates under the provisions of the Local Government Act and the Community Charter of British Columbia.

The District provides municipal services such as police, fire, public works, engineering, planning, parks, recreation, community development, and other general government operations.

1. Significant accounting policies:

The consolidated financial statements of the District are prepared by management in accordance with Canadian public sector accounting standards for governments as recommended by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada. Significant accounting policies adopted by the District are as follows:

(a) Reporting entity:

The consolidated financial statements reflect the combination of all the assets, liabilities, revenues, expenses, and changes in fund balances and in financial position of the District. The consolidated financial statements of the District also include the District's proportionate interest in West Shore Parks and Recreation Society ("West Shore"), a government partnership jointly controlled by the District.

(b) Basis of accounting:

The District follows the accrual method of accounting for revenues and expenses. Revenues are normally recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

(c) Government transfers:

Government transfers without stipulations restricting their use are recognized in the financial statements as revenue in the period in which the transfers are authorized, any eligibility criteria are met, and reasonable estimates of the amounts can be made. Government transfers with stipulations restricting their use are recognized in the financial statements as revenues in the period in which the eligible expenditures are incurred, providing they are authorized and eligibility criteria are met.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

1. Significant accounting policies (continued):

(d) Deferred revenue:

Deferred revenue includes grants, contributions and other amounts received from third parties pursuant to legislation, regulation and agreement which may only be used in certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed, or the tangible capital assets are acquired, thereby extinguishing the related liability.

Development cost charges are amounts which are restricted by government legislation or agreement with external parties. When qualifying expenditures are incurred, development cost charges are recognized as revenue in amounts which equal the associated expenses.

(e) Property tax revenue:

Property tax revenue is recognized on the accrual basis using the approved mill rates and the anticipated assessment related to the current year.

(f) Investment income:

Investment income is reported as revenue in the period earned. When required by the funding government or related Act, investment income earned on deferred revenue is added to the investment and forms part of the deferred revenue balance.

(g) Cash and cash equivalents:

Cash and cash equivalents include investments in the Municipal Finance Authority of British Columbia ("MFA") Money Market Fund which is recorded at cost plus earnings reinvested in the funds.

(h) Long-term debt:

Long-term debt is recorded net of related payments and actuarial earnings.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

1. Significant accounting policies (continued):

(i) Employee future benefits:

The District and its employees make contributions to the Municipal Pension Plan. These contributions are expensed as incurred.

Sick leave and other benefits are also available to the District's employees. The costs of these benefits are actuarially determined based on service and best estimates of retirement ages and expected future salary and wage increases. The obligations under these benefit plans are accrued based on projected benefits as the employees render services necessary to earn the future benefits.

(i) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets, excluding land, are amortized on a straight line basis over their estimated useful lives as follows:

Asset	Useful life - years
Park improvements Buildings Vehicles Engineering structures	15 - 40 25 - 40 5 - 25 20 - 60

Amortization is charged annually, including in the year of acquisition and disposal. Assets under construction are not amortized until the asset is available for productive use.

Tangible capital assets are written down when conditions indicate that they no longer contribute to the District's ability to provide goods and services, or when the value of future economic benefits associated with the asset are less than the book value of the asset.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

1. Significant accounting policies (continued):

- (j) Non-financial assets (continued):
 - (i) Tangible capital assets (continued):

The District is fortunate to have many natural assets that reduce the need for built infrastructure that would otherwise be required. This includes the Wark-Colquitz aquifer (water storage and filtration), creeks, ditches and forestlands (rain water management) and the foreshore area (natural seawall). Canadian public-sector accounting standards do not allow for the valuation and recording of such assets into the financial statements of the District. As such, these natural assets are not reported in these financial statements. Nevertheless, the District acknowledges the importance of these assets and the need to manage them in conjunction with built infrastructure.

(ii) Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iii) Natural resources:

Natural resources that have not been purchased are not recognized as assets in the financial statements.

(iv) Works of art and cultural and historic assets:

Works of art and cultural and historic assets are not recorded as assets in these financial statements.

(v) Interest capitalization:

The District does not capitalize interest costs associated with the acquisition or construction of a tangible capital asset.

(vi) Leased tangible capital assets:

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as leased tangible capital assets. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

1. Significant accounting policies (continued):

(k) Contaminated sites:

The District records a liability in its financial statements when contamination on non-active property exceeds an accepted environmental standard and the District is directly responsible, or accepts responsibility for, the damage. The liability is measured at the District's best estimate of the costs directly attributable to remediation of the contamination. No contaminated sites liabilities have been recorded in these financial statements.

(I) Asset retirement obligation:

An asset retirement obligation is recognized when, as at the financial reporting date, all of the following criteria are met:

- There is a legal obligation to incur retirement costs in relation to a tangible capital asset;
- The past transaction or event giving rise to the liability has occurred;
- It is expected that future economic benefits will be given up; and
- A reasonable estimate of the amount can be made.

The liability for the removal of assumed asbestos and lead paint in several of the buildings owned by the District has been recognized based on estimated future expenses on closure of the site and post-closure care. Under the prospective method, the discount rate and assumptions used on initial recognition are those as of the date of adoption of the standard. Assumptions used in the subsequent calculations are revised yearly.

The liability is discounted using a present value calculation and adjusted yearly for accretion expense. The recognition of a liability resulted in an accompanying increase to the respective tangible capital assets. The buildings capital assets affected by the assumed asbestos and lead paint liability are being amortized with the building following the depreciation accounting policies in note 1(j(i)).

(m) Financial instruments:

The District's financial instruments consist of cash, term deposits, accounts and taxes receivable, accounts payable and accrued liabilities and long-term debt. It is management's opinion that the District's is not exposed to significant interest, currency, or credit risks arising from these financial instruments. The fair values of these financial instruments approximate their carrying values.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

1. Significant accounting policies (continued):

(m) Financial instruments (continued):

Financial instruments are recorded at fair value on initial recognition. Equity instruments quoted in an active market and derivatives are subsequently measured at fair value as at the reporting date. All other financial instruments are subsequently recorded at cost or amortized cost unless the District elects to carry the financial instrument at fair value. The District has not elected to carry any other financial instruments at fair value.

Unrealized changes in fair value are recognized in the Statement of Remeasurement Gains and Losses. They are recorded in the Statement of Operations when they are realized. There are no unrealized changes in fair value in the years presented; as a result, the District does not have a Statement of Remeasurement Gains and Losses.

All financial assets are assessed for impairment on an annual basis. When a decline is determined to be other than temporary, the amount of the loss is reported in the statement of operations and any unrealized gain is adjusted through the statement of remeasurement gains and losses.

Transaction costs incurred on the acquisition of financial instruments subsequently measured at fair value are expensed as incurred. Transaction costs incurred on the acquisition of financial instruments recorded at cost are included in the cost and amortized using the effective interest rate method.

Long-term debt is recorded net of repayments and actuarial adjustments.

(n) Use of estimates:

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities, and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the period. Estimates include assumptions used in estimating historical cost and useful lives of tangible capital assets and estimating provisions for accrued liabilities including employee future benefits, contaminated sites, amounts to settle asset retirement obligations and contingent liabilities. Actual results could differ from these estimates.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

2. Change in accounting policies:

(a) Financial Instruments:

On January 1, 2023, the District adopted Public Sector Accounting Standards PS 3450 - *Financial Instruments* and PS 2601 *Foreign Currency Translation*. The standards were adopted prospectively from the date of adoption. The new standards provide comprehensive requirements for the recognition, measurement, presentation and disclosure of financial instruments.

Under PS 3450, all financial instruments, including derivatives, are included on the statement of financial position and are measured either at fair value or amortized cost based on the characteristics of the instrument and the District's accounting policy choices (see note 1(m).

The adoption of this new standard did not result in changes to previously reported amounts in the financial statements.

(b) Asset retirement obligations:

On January 1, 2023, the District adopted Public Sector Accounting Standard PS 3280 Asset Retirement Obligations. This new standard establishes standards for recognition, measurement, presentation and disclosure of legal obligations associated with the retirement of tangible capital assets. The District has chosen prospective application of this standard.

In accordance with provisions of this new standard, the District recognized an increase in tangible capital assets and an asset retirement obligation liability at January 1, 2023 of \$66,181.

3. Accounts receivable:

	2023	2022
Amenities receivable Grants receivable GST receivable Trade receivables	\$ 8,536 25,000 60,102 30,113	\$ 6,091 30,569 46,211 31,124
	\$ 123,751	\$ 113,995

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

4. Deferred revenue:

Deferred revenue, reported on the statement of financial position, is comprised of the following:

	2023	2022		
Prepaid taxes and other West Shore	\$ 135,879 73,022	\$	124,060 75,220	
Total deferred revenue	\$ 208,901	\$	199,280	

5. Long-term debt:

(a) The District issues debt instruments through the MFA, pursuant to security issuing bylaws under authority of the Community Charter, to finance certain capital expenditures. The debt is issued on a sinking fund basis, whereby MFA invests the District's principal payments so that the payments, plus investment income, will equal the original outstanding debt amount at the end of the repayment period. Actuarial earnings on debt represent forgiveness of debt by the MFA using surplus investment income generated by the principal payments. Gross amount of debt and the amount of the principal payments and actuarial earnings are as follows:

MFA issue #	Bylaw #	Purpose	Maturity date		Original issued amount	pa	Principal yments and actuarial earnings	Interest rate	Balance 2023	Balance 2022
		West Shore								
81	186	arena	2024	\$	571,021	\$	545,611	2.9%	\$ 25,410	\$ 68,362
139	382	Fire hall bay	2026		500,000		336,583	2.1%	163,417	215,861
		and tender								
				\$1	1,071,021	\$	882,194		\$ 188,827	\$ 284,223

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

5. Long-term debt (continued):

(b) Principal payments and estimated actuarial earnings on long-term debt for the next four years are as follows:

2024 2025 2026	\$ 94,896 55,251 38,680
Total	188,827

(c) Interest expense:

Total interest expense on long-term debt during the year was \$26,774 (2022 - \$26,774). West Shore arena interest on debt is reduced by a subsidy from West Shore Parks and Recreation Society.

6. Asset retirement obligation:

The District owns and operates several buildings that are assumed to have asbestos and lead paid, which represents a health hazard upon demolition of the building and there is a legal obligation to remove it. Following the adoption of PS3280 - Asset Retirement Obligations, the District recognized an obligation relating to the removal of hazardous materials in these building as estimated at January 1, 2023. The District has adopted the standard prospectively. Under the prospective method, the discount rate and assumptions used on initial recognition are those as of the date of adoption of the standard. Estimated costs have been discounted to the present value using a discount rate of 4.53% per annum.

The transition and recognition of asset retirement obligations involved an accompanying increase to the buildings capital assets. The increase in capital assets is amortized on a straight-line basis over the remaining expected useful life of the related assets.

Asset retirement obligation	2023
Balance, beginning of year Adjustment on adoption of PS 3280 Accretion expense	\$ - 66,181 2,928
Balance, end of year	\$ 69,109

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

7. Tangible capital assets:

		Park		Vehicles and	Engineering	Assets under	Total	Total
	Land	improvements	Buildings	equipment	structures	construction	2023	2022
Cost:								
Balance, beginning of year	\$ 9,795,876	470,845	5,679,799	2,908,007	37,941,835	49,580	56,845,942	56,320,811
Additions: purchases	-	-	119,571	126,601	602,542	57,625	906,339	457,965
Additions: asset retirement obligations	-	_	66,181	_	_	-	66,181	-
Disposals, transfers and change in cost share	-	-	69,147	(20,500)	7,819	(14,419)	42,047	67,166
Balance, end of year	9,795,876	470,845	5,934,698	3,014,108	38,552,196	92,786	57,860,509	56,845,942
Accumulated amortization:								
Balance, beginning of year	-	130,555	1,367,231	1,353,694	16,791,944	-	19,643,424	18,768,745
Disposals and change in cost share	-	-	19,022	(21,462)	-	-	(2,440)	(4,514)
Amortization	-	7,963	135,909	123,601	632,740	-	900,213	879,193
Balance, end of year	-	138,518	1,522,162	1,455,833	17,424,684	-	20,541,197	19,643,424
Net book value, end of year	\$ 9,795,876	332,327	4,412,536	1,558,275	21,127,512	92,786	37,319,312	37,202,518

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

7. Tangible capital assets (continued):

(a) Assets under construction:

As at December 31, 2023 there was \$92,786 of assets under construction yet to be amortized (2022 - \$49,580). Amortization of assets commences when the assets are available for service.

(b) Contributed tangible capital assets:

There were no contributed assets recognized during the year (2022 - nil).

(c) Tangible capital assets disclosed at nominal values:

Where an estimate of fair value could not be made, the tangible capital asset has been recognized at a nominal value.

(d) Works of art and historical treasures:

The District manages and controls various works of art and non-operational historical cultural assets including buildings, artifacts, paintings and sculptures located at District sites and public display areas. These assets are not recorded as tangible capital assets and are not amortized.

(e) Disposals and write-down of tangible capital assets:

During the year the District disposed of \$26,051 of fully amortized equipment (2022 - \$39,724). No write-down of tangible capital assets occurred during the year.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

8. Accumulated surplus:

Accumulated surplus consists of individual fund surplus and reserves and reserve funds as follows:

	2023	3 2022
urplus:		
Equity in tangible capital assets	\$ 37,061,376	\$ 36,918,295
Operating	1,666,229	
	38,727,605	38,584,175
eserve funds set aside for specific purposes by Council:		
Fire capital works and equipment	1,385,780	1,069,678
Park acquisition/development	41,464	31,318
Roads reserve	1,204,237	
General reserve for future expenditures	355,713	328,447
Land sales	118	112
Capital works	296,367	234,063
West Shore reserves	48,970	48,970
Library major asset maintenance	19,464	16,245
Gas Tax Agreement funds	501,311	320,019
Community hall	162,281	154,857
Snow reserve	132,439	125,824
Financial stability reserve	645,960	450,574
Bridge replacement reserve	67,951	50,306
Groundwater and drainage reserve	306,773	248,699
Heritage structure reserve	55,908	77,692
Growing Communities Fund	1,121,772	-
Park facilities replacement	124,677	103,250
COVID-19 Restart Grant	548,249	602,962
Climate resiliency reserve	67,291	59,703
	7,086,725	5,010,472
	\$ 45,814,330	\$ 43,594,647

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

9. Taxation:

Taxation revenue, reported on the consolidated statement of operations, is comprised of the following:

	2023		2022	
General tax levy 1% utility taxes	\$ 5,081,489 40,577	\$	4,762,243 38,884	
-	5,122,066		4,801,127	
Less taxes levied for other authorities:				
School authorities	1,626,090		1,499,760	
Police tax	245,297		196,605	
Capital Regional District	283,235		281,096	
Capital Regional Hospital District	171,309		169,194	
BC Assessment Authority	46,433		42,695	
BC Transit	261,841		214,959	
Municipal Finance Authority	274		241	
	2,634,479		2,404,550	
	\$ 2,487,587	\$	2,396,577	

10. Government transfers:

The District recognizes government transfers as revenues in the period the transfers are authorized and any eligibility criteria and stipulations have been met. The government transfers reported on the consolidated statement of operations are:

	2023	2022	
Small communities and equalization payments Federal Gas Tax Agreement Growing Community Fund Other	\$ 387,000 162,999 1,661,000 125,573	\$	493,000 155,807 - 78,807
	\$ 2,336,572	\$	727,614

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

11. Pension plan:

The District and its employees contribute to the Municipal Pension Plan (a jointly trusteed pension plan). The board of trustees, representing plan members and employers, is responsible for administering the plan, including investment of assets and administration of benefits. The plan is a multi-employer defined benefit pension plan. Basic pension benefits are based on a formula. As at December 31, 2022, the plan has about 240,000 active members and approximately 124,000 retired members. Active members include approximately 43,000 contributors from local governments.

Every three years, an actuarial valuation is performed to assess the financial position of the plan and adequacy of plan funding. The actuary determines an appropriate combined employer and member contribution rate to fund the plan. The actuary's calculated contribution rate is based on the entry age normal cost method, which produces the long-term rate of member and employer contributions sufficient to provide benefits for average future entrants to the plan. This rate may be adjusted for the amortization of any actuarial funding surplus and will be adjusted for the amortization of any unfunded actuarial liability.

The most recent actuarial valuation for the Municipal Pension Plan as at December 31, 2021, indicated a \$3,761 million funding surplus for basic pension benefits on a going concern basis.

The District paid \$58,844 (2022 - \$56,488) for employer contributions while employees contributed \$54,420 (2022 - \$52,241) to the plan in fiscal 2023.

The next valuation will be as at December 31, 2024, with results available in 2025.

Employers participating in the plan record their pension expense as the amount of employer contributions made during the fiscal year (defined contribution pension plan accounting). This is because the plan records accrued liabilities and accrued assets for the plan in aggregate, resulting in no consistent and reliable basis for allocating the obligation, assets and cost to individual employers participating in the plan.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

12. Commitments and contingencies:

- (a) The Capital Regional District ("CRD") debt, under provisions of the Local Government Act, is a direct, joint and several liability of the CRD and each member municipality within the CRD, including the District.
- (b) The District is a shareholder and member of the Capital Region Emergency Service Telecommunications (CREST) Incorporated which provides centralized emergency communications, and related public safety information services to municipalities, regional districts, the provincial and federal governments and their agencies, and emergency service organizations throughout the Greater Victoria region and the Gulf Islands. Members' obligations to share in funding ongoing operations and any additional costs relating to capital assets are to be contributed pursuant to a Members' Agreement.
- (c) Under borrowing arrangements with the MFA, the District is required to lodge security by means of demand notes and interest-bearing cash deposits based on the amount of the borrowing. As a condition of these borrowings, a portion of the debenture proceeds is withheld by the MFA as a debt reserve fund. These deposits are included in the District's financial assets as other assets and are held by the MFA as security against the possibility of debt repayment default. If the debt is repaid without default, the deposits are refunded to the District. At December 31, 2023 there were contingent demand notes of \$38,858 (2022 \$38,858) which are not included in the financial statements of the District.
- (d) The District is self-insured through membership in the Municipal Insurance Association of British Columbia. Under this program, member municipalities are to share jointly for general liability claims against any member in excess of \$5,000. Should the Association pay out claims in excess of premiums received, it is possible that the District, along with the other participants, would be required to contribute towards the deficit.
- (e) The District entered into a contract with Victoria Contracting and Municipal Maintenance Corporation in relation to the Highway Maintenance contract. The agreement is from October 1, 2019 to March 31, 2024 for a total commitment of \$157,000 per annum.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

13. Financial plan data:

The financial plan data presented in these consolidated financial statements is based upon the 2023 operating and capital budgets approved by Council on May 9, 2022, adjusted to reflect the West Shore proportionately consolidated budgeted revenues and expenses. The chart below reconciles the approved financial plan to the financial plan figures reported in these consolidated financial statements.

	Financial plan amount
Revenues:	
Financial plan, as approved by Council	\$ 5,106,700
West Shore	290,860
	5,397,560
Expenses:	
Financial plan, as approved by Council	3,785,700
West Shore	311,071
	4,096,771
Annual deficit	\$ 1,300,789

14. West Shore Parks and Recreation Society:

(a) Capital asset transfer:

The CRD transferred the lands and facilities comprising the Juan de Fuca Recreation Centre to the following municipal partners (the "Municipalities") in 2002: City of Langford, City of Colwood, District of Highlands, District of Metchosin, Town of View Royal and the CRD (on behalf of a portion of the Juan de Fuca Electoral Area). Effective January 1, 2018, the Juan de Fuca Electoral Area withdrew as a member of the Society.

The lands and facilities were transferred to the Municipalities in their proportionate share, as specified in the Co-Owners' Agreement. Future improvements are allocated among the partners as per the cost sharing formula in effect each year for each service or facility, as outlined in a Members' Agreement. For 2023, the District's share of improvements purchased by West Shore on its behalf are \$69,987 (2022 - \$21,925).

Because the cost sharing formula in the Members' Agreement produces different cost shares for the members from year-to-year, there is a gain or loss on the opening fund balances. In 2023, there was an increase to the District's cost share of \$43,525 (2022 - \$70,122).

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

14. West Shore Parks and Recreation Society (continued):

(a) Capital asset transfer (continued):

The participating Municipalities have each become members in West Shore, which was incorporated to provide parks, recreation and community services to the Municipalities under contract. Under terms of an Operating, Maintenance and Management Agreement, West Shore is responsible to equip, maintain, manage and operate the facilities located at the recreation centre.

Financial results and financial plan for West Shore are consolidated into the District's financial statements proportionately, based on the cost sharing formula outlined in the Members' Agreement. In 2023, the District's proportion for consolidation purposes was 3.60% (2022 - 3.51%).

(b) Condensed financial information for West Shore:

	2023	2022	
Financial assets Financial liabilities	\$ 5,775,508 3,555,603	\$	5,425,730 3,297,679
Net financial assets Non-financial assets	2,219,905 1,673,134		2,128,051 1,153,172
Accumulated surplus	\$ 3,893,039	\$	3,281,223
Revenues	\$ 9,659,065	\$	7,316,425
Requisition for members	5,816,429		5,879,262
	15,475,494		13,195,687
Expenses Requisition for members	9,047,249 5,816,429		6,521,207 5,879,262
	14,863,678		12,400,469
Annual surplus	\$ 611,816	\$	795,218

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

15. Risk management:

The District has exposure to the following risks from its use of financial instruments: credit risk, liquidity risk, and market risk (interest rate risk, and other price risk).

Management oversees the District's systems and practices of internal control and ensures that these controls contribute to the assessment and mitigation of risk. The District has experienced no change in its risk exposure and has not made any changes to its risk management policies and procedures during the year.

(a) Credit risk:

Credit risk is the risk of a financial loss to the District if a counterparty to a financial instrument fails to meet its contractual obligations resulting in a financial loss. Such risks arise principally from certain financial assets held by the District consisting of cash and cash equivalents, investments and receivables.

Cash and cash equivalents and investments are held with reputable financial institutions with investment grade external credit ratings. The majority of receivables are owing from government agencies. The District is able to recover delinquent taxes through tax sale of properties with unpaid property taxes.

The District assesses on a continuous basis its receivables and provides for any amounts that are uncollectible in an allowance for doubtful accounts. The maximum exposure to credit risk is the carrying value of financial assets.

(b) Liquidity risk:

Liquidity risk is the risk that the District will not be able to meet its financial obligations as they become due. The District's objective is to have sufficient liquidity to meet these liabilities when due. The District prepares financial plans, monitors its cash balance and cash flows to meet its liquidity requirements.

(c) Market risk:

Market risk is the risk that changes in market price, such as foreign exchange rates, interest rates and other price risks, will affect the District's results of operations or the fair value of its holdings of financial instruments.

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in the market interest rates. The District mitigates interest rate risk by investing in fixed-rate investments and debt. The District is subject to interest rate risk at maturity or refinancing.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

16. Segmented information:

The District is a diversified municipal organization that provides a wide range of services to its citizens. District services are provided by departments and their activities reported separately. Certain functions that have been separately disclosed in the segmented information, along with the services they provide, are as follows:

(a) General government:

The General Government function is comprised of Legislative Services (Council and Committees) and General Administration, which includes Financial Management, Common Services and other administrative activities related to the management of the District. This segment also includes any other functions categorized as non-departmental.

(b) Protective services:

The Protective Services are comprised of three core services: Emergency Program, Fire Protection, Building and Bylaw Enforcement.

Emergency Program captures the District's emergency preparedness programs that ensure the District is prepared and capable to respond to the devastating effects of a disaster or major catastrophic event.

Fire Protection Services are carried out by the District's Fire Department, whose mandate is to provide critical lifesaving services in preventing or minimizing the loss of life and property from fire and natural and man-made emergencies.

Building and Bylaw Enforcement promotes, facilitates and enforces general compliance with the provisions of bylaws that pertain to the health, safety and welfare of the community.

(c) Transportation services:

Transportation services is responsible for transportation functions including roads and streets.

As well, services are provided around infrastructure, transportation planning, pedestrian and cycling issues and on-street parking regulations, including street signs and painting.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

16. Segmented information (continued):

(d) Environmental and development services:

Environmental development services works to achieve the District's community planning goals through the official community plan and other policy initiatives. Planning provides a full range of planning services related to zoning, development permits, variance permits and current regulatory issues.

(e) Recreation and cultural services:

Recreation and cultural services is responsible for the maintenance and development of all park facilities. Recreation services facilitate the provision of recreation and wellness programs and services through West Shore.

The accounting policies used in these segments is consistent with those followed in the preparation of the consolidated financial statements as disclosed in note 1. The following table provides additional financial information for the foregoing segments.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

16. Segmented information (continued):

					Environmenta	l	
	General				and	d Recreation	
	Government	F	Protective	Transportation	Developmen	t and cultural	
2023	Services		Services	Services	services	s services	Total
Revenue:							
Taxation	\$ 809,885	\$	661,446	\$ 593,167	\$ 131,239	\$ 291,850	\$ 2,487,587
Government transfers	750,318		25,000	979,510	167,582	414,162	2,336,572
Sale of services	8,217		-	-	-	-	8,217
Licenses permits and other	49,324		33,885	-	15,310	-	98,519
Investment income	203,839		96,583	127,015	3,902	13,867	445,206
Other	22,471		34,511	-	-	357,563	414,545
Total revenue	1,844,054		851,425	1,699,692	318,033	1,077,442	5,790,646
Expenses:							
Contracted and general services	218,377		99,834	260,413	53,351	635,921	1,267,896
Wages and employee benefits	589,212		252,279	5,244	164,201	-	1,010,936
Materials, supplies and utilities	30,075		97,775	84,884	-	13,098	225,832
Council expenses	108,592		-	-	-	-	108,592
Grants	24,008		-	-	-	-	24,008
Interest	3,784		2,928	-	-	26,774	33,486
Amortization	5,179		143,474	632,740	183	118,637	900,213
Total expenses	979,227		596,290	983,281	217,735	794,430	3,570,963
Annual surplus	\$ 864,827	\$	255,135	\$ 716,411	\$ 100,298	\$ 283,012	\$ 2,219,683

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2023

16. Segmented information (continued):

					Envir	onmental			
	General					and	Recreation	n	
	Government	Protective	Trans	sportation	Dev	elopment	and cultur	al	
2022	Services	Services		Services		services	service	es	Total
Revenue:									
Taxation	\$ 610,723	\$ 651,961	\$	697,741	\$	131,086	\$ 305,06	3 8	2,396,577
Government transfers	172,580	8,721		412,059		37,043	97,21	1	727,614
Sale of services	5,904	-		-		-	227,04)	232,944
Licenses, permits and other	34,167	27,118		35		14,776		-	76,096
Investment income	48,509	32,410		47,990		7,535	8,73	3	145,180
Other	20,691	30,992		-		-	73,82	2	125,505
Total revenue	892,574	751,202	1,	,157,825		190,440	711,87	5	3,703,916
Expenses:									
Contracted and general services	217,382	97,825		277,743		44,441	546,71)	1,184,101
Wages and employee benefits	537,659	198,540		7,277		155,693		-	899,169
Materials, supplies and utilities	52,104	98,137		142,963		-	11,84	1	305,045
Council expenses	100,004	-		-		-		-	100,004
Grants	22,445	-		-		-		-	22,445
Interest	2,822	-		-		-	26,77	4	29,596
Amortization	5,818	141,051		637,286		183	94,85	5	879,193
Total expenses	938,234	535,553	1	,065,269		200,317	680,18)	3,419,553
Annual surplus (deficit)	\$ (45,660)	\$ 215,649	\$	92,556	\$	(9,877)	\$ 31,69	5 \$	284,363

Schedules - COVID-19 Restart Grant and Growing Communities Fund Grant

Year ended December 31, 2023 (Unaudited)

Schedule - COVID-19 Restart Grant

On November 19, 2020, the District received a COVID-19 Safe Restart Grant from the Province of British Columbia to help address the fiscal impacts of COVID-19. The grant was recognized as revenue when received and transferred to an operating reserve to fund future eligible expenditures.

	2023	2022
COVID-19 Safe Restart Grant, begininng of year COVID-19 Safe Restart Grant received	\$ 602,962	\$ 668,243 -
Eligible costs incurred: COVID-19 related costs and emergency preparedness Capital costs Interest allocation	(29,266) (57,761) 32,314	(60,288) (20,346) 15,353
COVID-19 Safe Restart Grant, end of year	\$ 548,249	\$ 602,962

Schedule - Growing Communities Fund Grant

In March, the District received a Growing Communities Fund Grant from the Province of British Columbia to support the delivery of projects that are incremental to currently planned infrastructure. The grant was recognized as revenue which received and transferred to an operating reserve to fund future eligible expenditures.

	2023
Growing Communities Fund, beginning of year	\$ -
Growing Communities Fund Grant received	1,661,000
Eligible costs incurred: Capital infrastructure costs Interest allocation	(602,542) 63,314
	\$ 1,121,772